

# Rule and Interpretive/Policy Statement Review Checklist (This form must be filled out electronically.)

This form is to be used when the current version of the rule(s) has/have not previously been reviewed. When reviewing an interpretive or policy statement, this document is to be used only if the review of the statement is not in conjunction with the review of a rule.

All responses should be **bolded**.

Document(s) Reviewed (include title): WAC 458-20-13501, Timber harvest operations.

Date last adopted/issued: Effective 7/15/2001

Reviewer: Pat Moses

Date review completed: 12/10/2003

Briefly explain the subject matter of the document(s):

• This rule provides information concerning the tax liability of persons performing activities associated with timber harvest operations.

Type an "X" in the column that most correctly answers the question, and provide clear, concise, and complete explanations where needed.

1. Public requests for review:

YES	NO	
	X	Is this document being reviewed at this time because of a public (e.g.,
		taxpayer or business association) request?

If "yes," provide the name of the taxpayer/business association and a brief explanation of the issues raised in the request.

### 2. Need:

YES	NO	
X		Is the document necessary to comply with the statutes that authorize it? (E.g.,
		Is it necessary to comply with or clarify the application of the statutes that are
		being implemented? Does it provide detailed information not found in the
		statutes?)
	X	Is the information provided in the document so obsolete that it is of little
		value, warranting the repeal or revision of the document?
	X	Have the laws changed so that the document should be revised or repealed?
		(If the response is "yes" that the document should be repealed, explain and
		identify the statutes the rule implemented, and skip to Section 10.)
X		Is the document necessary to protect or safeguard the health, welfare (budget
		levels necessary to provide services to the citizens of the state of



	Washington), or safety of Washington's citizens? (If the response is "no", the
	recommendation must be to repeal the document.)

Please explain.

WAC 458-20-13501 addresses several different activities that are normally combined in timber harvest operations. This rule contains information specific to the taxability of the activities as they are performed in timber harvest operations. Without the information contained in this rule, it would be easy to mistakenly report or assess tax on these activities. This rule is necessary to promote consistent application of tax by both taxpayers and agency personnel.

## 3. Related interpretive/policy statements, court decisions, BTA decisions, and WTDs:

Complete Subsection (a) only if reviewing a rule. Subsection (b) should be completed only if the subject of the review is an interpretive or policy statement. Excise Tax Advisories (ETAs), Property Tax Advisories and Bulletins (PTAs/PTBs), and Interim Audit Guidelines (IAGs) are considered interpretive and/or policy statements.

(a)

YES	NO	
	X	Are there any interpretive or policy statements that should be incorporated
		into this rule? (An Ancillary Document Review Supplement should be
		completed for each and submitted with this completed form.)
	$\mathbf{X}$	Are there any interpretive or policy statements that should be cancelled
		because the information is currently included in this or another rule, or the
		information is incorrect or not needed? (An Ancillary Document Review
		Supplement should be completed for each and submitted with this completed
		form.)
	$\mathbf{X}$	Are there any Board of Tax Appeals (BTA) decisions, court decisions, or
		Attorney General Opinions (AGOs) that provide information that should be
		incorporated into this rule?
	X	Are there any administrative decisions (e.g., Appeals Division decisions
		(WTDs)) that provide information that should be incorporated into the rule?

**(b)** 

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YES	NO	
		Should this interpretive or policy statement be incorporated into a rule?
		Are there any Board of Tax Appeals (BTA) decisions, court decisions, or Attorney General Opinions (AGOs) that affect the information now provided in this document?
		Are there any administrative decisions (e.g., Appeals Division decisions (WTDs)) that provide information that should be incorporated into the document?

If the answer is "yes" to any of the questions in (a) or (b) above, identify the pertinent document(s) and provide a <u>brief</u> summary of the information that should be incorporated into the document.



• This rule was adopted effective 7/15/2001. Since that time there are no new/additional documents, statements, or decisions that need to be incorporated into this rule.

# 4. Clarity and Effectiveness:

YES	NO	
X		Is the document written and organized in a clear and concise manner?
	X	Are citations to other rules, laws, or other authority accurate? (If no, identify the incorrect citation below and provide the correct citation.)
X		Is the document providing the result(s) that it was originally designed to achieve? (E.g., does it reduce the need for taxpayers to search multiple rules or statutes to determine their tax-reporting responsibilities or help ensure that the tax law and/or exemptions are consistently applied?)
	X	Do changes in industry practices warrant repealing or revising this document?
	X	Do administrative changes within the Department warrant repealing or revising this document?

## Please explain.

- The rule refers to WAC 458-20-122, which was repealed effective September 25, 2003. The information contained in Rule 122 was incorporated in Rule 210. Any references in this rule to Rule 122 should be changed to Rule 210.
- The rule refers to RCW 84.33.073, which was repealed effective July 22, 2001. RCW 84.33.035 was revised in that same year and now includes the definition of "small harvester" that was formerly in RCW 84.33.073. Any references in this rule to RCW 84.33.073 should be changed to RCW 84.33.035.
- In other respects this rule is clear and as concise as possible. There have been no additional administrative determinations needed since the rule was drafted and adopted, effective July 15, 2001. This supports a conclusion that the rule is clear and effective.

#### 5. Intent and Statutory Authority:

YES	NO	
X		Does the Department have sufficient authority <b>to adopt</b> this document? (Cite
		the statutory authority in the explanation below.)
X		Is the document consistent with the legislative intent of the statute(s) that authorize it? (I.e., is the information provided in the document consistent with the statute(s) that it was designed <b>to implement</b> ?) If "no," identify the specific statute and explain below. List all statutes being implemented in Section 9, below.)
	X	Is there a need to recommend legislative changes to the statute(s) being
		implemented by this document?



Please explain.

- The department's authority to make and publish rules is contained in RCW 82.01.060(2) and RCW 82.32.300.
- **6. Coordination:** Agencies should consult with and coordinate with other governmental entities that have similar regulatory requirements when it is likely that coordination can reduce duplication and inconsistency.

YES	NO	
	X	Could consultation and coordination with other governmental entities and/or
		state agencies eliminate or reduce duplication and inconsistency?

Please explain.

- The subject matter and taxes in Rule 13501 are the specific domain of the Department of Revenue.
- **7.** Cost: When responding, consider only the costs imposed by the document being reviewed and not by the statute.

YES	NO	
	X	Have the qualitative and quantitative benefits of the document been
		considered in relation to its costs? (Answer "yes" only if a Cost Benefit
		Analysis was completed when the rule was last adopted or revised.)

Please explain.

- This is an interpretive rule that imposes no new or additional administrative burdens on businesses that are not already imposed by the law.
- **8. Fairness:** When responding, consider only the impacts imposed by the document being reviewed and not by the statute.

YES	NO	
X		Does the document result in equitable treatment of those required to comply
		with it?
	X	Should it be modified to eliminate or minimize any disproportionate impacts
		on the regulated community?
	X	Should the document be strengthened to provide additional protection to
		correct any disproportionate impact on any particular segment of the regulated
		community?

Please explain.

• This rule aids taxpayers by giving specific instructions and examples. The rule also promotes consistent and fair application of the related statutes on the part of DOR staff.



**9. LISTING OF DOCUMENTS REVIEWED:** Use "bullets" with any lists, and include documents discussed above. Citations to statutes, interpretive or policy statements, and similar documents should include titles. Citations to Attorney General Opinions (AGOs) and court, Board of Tax Appeals (BTA), and Appeals Division (WTD) decisions should be followed by a brief description (i.e., a phrase or sentence) of the pertinent issue(s).

Note: Rule 13501 is a relatively new rule which clearly and concisely deals with a specific activity. As a result, there are very few documents to include under this rule. Refer to the review of Rule 135 for additional information concerning extracting of natural resources, in general.

Statute(s) Implemented: To the extent the following apply to persons engaged in activities associated with timber harvest operations:

- RCW 82.04.040—"Sale," "casual sale";
- RCW 82.04.050—"Sale at retail," "retail sale";
- RCW 82.04.060—"Sales at wholesale," "wholesale sale;
- RCW 82.04.070—"Gross proceeds of sales";
- RCW 82.04.080—"Gross income of the business";
- RCW 82.04.100—"Extractor";
- RCW 82.04.110—"Manufacturer";
- RCW 82.04.120—"To manufacture";
- RCW 82.04.130—"Commercial or industrial use":
- RCW 82.04.190—"Consumer";
- RCW 82.04.220—Business and occupation tax imposed;
- RCW 82.04.230—Tax on extractors;
- RCW 82.04.240—Tax on manufacturers;
- RCW 82.04.250—Tax on retailers;
- RCW 82.04.270—Tax on wholesalers, distributors;
- RCW 82.04.280—Tax on . . . extracting or processing for hire;
- RCW 82.04.290—Tax on . . . other business or service activities;
- RCW 82.04.440—Persons taxable on multiple activities—Credits;
- RCW 82.08.010—Definitions;
- RCW 82.08.020—Tax imposed—Retail sales . . .;
- RCW 82.12.010—Definitions;
- RCW 82.12.020—Use tax imposed;
- RCW 82.16.010—Definitions;
- RCW 82.16.020—Public utility tax imposed . . .; and
- RCW 84.33.035—Definitions.

Interpretive and/or Policy Statements (e.g., ETAs, PTAs, IAGs):

• ETA 2006 Taxability of air transportation and other activities performed with aircraft – makes reference to WAC 458-20-13501 in relation to logs carried by helicopter from the place of severance to a landing from which logs will be transported to a mill.



Court Decisions: NONE
Board of Tax Appeals Decisions (BTAs): NONE
Appeal Division Decisions (WTDs): <b>NONE</b>
Attorney General Opinions (AGOs): NONE
Other Documents (e.g., special notices or Tax Topic articles, statutes or regulations administered by other agencies or government entities, statutes, rules, or other documents that were reviewed but were not specifically relevant to the subject matter of the document being reviewed): <b>NONE</b>
10. Review Recommendation:
X Amend
<b>Repeal/Cancel</b> (Appropriate when action is not conditioned upon another rule-making action or issuance of an interpretive or policy statement.)
<b>Leave as is</b> (Appropriate even if the recommendation is to incorporate the current information into another rule.)
Begin the rule-making process for possible revision. (Applies only when the Department has received a petition to revise a rule.)
<b>Explanation of recommendation:</b> Provide a brief summary of your recommendation. If recommending that the rule be amended, be sure to note whether the basis for the recommendation is to:
<ul> <li>Recent changes to the RCW and WAC have made some of the citations in the Rule obsolete. The effect of those changes needs to be reflected in the Rule. Specifically, any references to RCW 84.33.073 should be changed to RCW 84.33.035, and references to Rule 122 should generally be changed to Rule 210.</li> </ul>
11. Manager action: Date: _12/10/03.
_AL Reviewed and accepted recommendation
Amendment priority: 1 2 3 x 4